

Oldham Borough Council



**Council Meeting
Wednesday 8 November 2017**

OLDHAM BOROUGH COUNCIL

To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,
CIVIC CENTRE, OLDHAM

Tuesday, 31 October 2017

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 8 November 2017 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

Open Council

- 1 Questions to Cabinet Members from the public and Councillors on ward or district issues

(15 minutes for public questions and 25 minutes for Councillor questions)

Formal Council

- 2 To receive apologies for absence
- 3 To order that the Minutes of the meeting of the Council held on 13th September 2017 be signed as a correct record (Pages 1 - 38)
- 4 To receive declarations of interest in any matter to be determined at the meeting
- 5 To deal with matters which the Mayor considers to be urgent business
- 6 To receive communications relating to the business of the Council
- 7 To receive and note petitions received relating to the business of the Council (Pages 39 - 40)

(time limit 20 minutes)

- 8 Outstanding Business from the previous meeting

(time limit 15 minutes).

Councillor Roberts to MOVE and Councillor S. Bashforth to SECOND:

This council notes that:

1. DEFRA published the policy paper 'Air Quality Plan for nitrogen dioxide' in July 2017 which sets out the Government's strategy to reduce nitrogen dioxide pollution and promises to make the UK a global leader in air quality
2. Evidence from the World Health Organisation, Public Health England and the Royal College of Physicians outlines the damaging impact of poor air quality on our health, disproportionately affecting children, older people, people with pre-existing heart conditions and people on lower incomes
3. Oldham has been designated as "urban with major conurbation", which puts us

in the top 23% most urban Local Authority Districts. DEFRA has also placed Oldham within the “above the legal limit but no feasibility study needs to be done” category for air pollution, showing that Oldham’s urban nature affects the levels of pollution within the area.

4. Oldham’s nitrogen dioxide level is above the legal limit
5. Oldham is making progress towards reaching the legal limit and is expected to achieve this by 2021, however more can be done

This council welcomes the Air Quality Plan as far as it goes, but believes that action needs to be taken at a local, Greater Manchester and national level to increase the rate of progress and keep levels to the legal limit in the future.

This council resolves

1. To ask the Health and Well Being Board’s Air Quality Sub Group to move as quickly as possible to produce an Air Quality Improvement Scheme for Oldham which should include what we as individuals can do, as well as action by Oldham Council and by Greater Manchester bodies
2. To press Transport for Greater Manchester and Greater Manchester Combined Authority to develop a more inclusive approach to improving air quality including
 - a. Improving orbital public transport links
 - b. Improving connectivity between city centres e.g. by revising the Low Carbon Strategy to include measures which will help Oldham
 - c. Investing in cycling lanes and facilities in the outer boroughs
3. To inform and support the Greater Manchester bid for the maximum possible funding from the Clean Air Fund to support local action
4. To support the wider use of low emission vehicles e.g. by encouraging the installation of charging points for electric cars

9 Leader's Annual Statement

10 Youth Council

(time limit 20 minutes)

The Youth Council believes that work experience is an essential component of young people’s transition into responsible and confident citizens, and is an excellent introduction into the world of work. These short term placements inside an organisation help young people become acquainted with the work place, which will improve their employability skills to create well-rounded individuals. It may also provide an insight into a particular industry which can help decide their future career paths.

The Youth Council is aware of a survey by the City & Guilds vocational training organisation, about 80 per cent of employers think work experience is essential and two-thirds of employers would be more likely to hire a young person with work experience over someone with none. There are also multiple benefits for the local community when businesses offer work experience to young people not least due to the links forged which may help get a foot in the door of the world of employment, and the firm may find that they have an enthusiastic and experienced new recruit on their hands in the future. The Youth Council believes that if a young person has a worthwhile work experience in Oldham, it can only incentivise them to remain in the area after completing their education or training as they have become more aware of the career possibilities on their doorstep. They have a goal to aim for, and as a result have a purpose to work hard to gain the relevant qualifications after completing work

experience, thus raising both aspirations and academic achievements in the town. Indeed, people who had four or more interactions with employers during their schooling years were five times less likely to be unemployed at the end of them, according to recent research.

Throughout Oldham, however, provision is inconsistent as work experience is not a statutory obligation in schools. It can often be challenging for young people to find suitable placements themselves, and as a consequence many miss out on this vital experience.

As a Youth Council which strives to represent the views of young people and champion their issues, we feel that it would be imperative to urge the Council to take this issue seriously. In this year's UK Youth Parliament's Make Your Mark campaign we balloted over 17,000 young people which represents approximately 70% of Oldham's 11 – 18 year olds (the 2nd highest turnout in the UK #JustSaying). Work Experience hubs for 11-18 year olds, was the number one issue that our young people were concerned about, with over 2600 voting for this topic.

The Youth Council's long term commitment to campaigning for a Curriculum for Life, an educational experience which adequately prepares students for responsible adulthood, also extends to a genuine demand for work experience which is beneficial to both parties involved and leaves young people feeling optimistic for their future. The Youth Council believes that it is an invaluable opportunity and it should not be decided on by the connections your family has or a postcode lottery that your school has the resources and a well-developed work experience programme.

The Youth Council would like to take this opportunity to recognise the work done at Oldham Council for the past overview and scrutiny of the work experience provided in Oldham. From this work we know that schools may not offer any work experience opportunities, some may offer a small cohort of placements and only a tiny majority of schools organise work experience for an entire year group. With our Make Your Mark results the Youth Council plan to work closely with organisations such as Get Oldham Working and Positive Steps to see how this offer can be increased and how young people can be supported so they are aware of how to maximise their usage. The Youth Council also hope to look at the feasibility of a face to face or an online work experience hub.

However, there is only so much that the Youth Council is able to do and we call on the Council to support the following resolution:

The Youth Council ask Council to resolve:

That Oldham Council recognises that Oldham is committed to providing quality work experience opportunities for all its young people and write to the Secretary of State for Education and the three MPs in our area asking that work experience arrangements becomes a statutory duty for all schools.

11 Leader and Cabinet Question Time

(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)

12 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive

responses from Cabinet Members (Pages 41 - 54)

(time limit 20 minutes):-

- a) 21st August 2017
- b) 18th September 2017
- c) Urgent Key decisions - 21st November 2016 - 27th October 2017

13 Notice of Administration Business

(time limit 30 minutes)

Motion 1

Councillor Jabbar to MOVE and Councillor Harrison to SECOND:

This Council considers its duty towards Children's Social Care and Early Help to be one of its most important statutory duties. It is vitally important that the Council provides as comprehensive a service as possible to ensure that children have the best start in life. Therefore, the Council notes with grave concern that across England:

- Approximately 350 Sure Start centres have closed since 2010.
- Child poverty is now at its highest level since 2010, with 100,000 children nationally in relative poverty and 4 million children considered to be in poor households.
- The analysis by the Local Government Association that suggests that: 75% of councils exceed their children's social care budget to a total of £605 million, that councils are dealing with an increase in demand with child protection inquiries up by 140% in the last 10 years and that Children's services face a £2bn shortfall by 2020.
- A survey conducted by Action for Children outlines that 53% of Conservative Councillors are concerned that recent funding cuts make it more difficult for local councils to deliver legally required responsibilities for children and young people, with three quarters saying that in the long term children services is a major cause for concern.

Council further notes that:

- The Council has invested an additional £4m into Children's Services in this financial year. This is to cover the cost of the vast increase in demand. As this trend is expected to continue, the budget reduction requirement for 2018/19, has been increased by £4m to reflect this
- Despite this in year investment, our Month 3 Financial Monitoring report considered by Cabinet on 23 September showed a projected overspend of £1.066m on Children's Social Care. This is clearly challenging in the context of cuts to the Council's budget totalling £202m over the period 2009/10 to 2017/18 and the use of £6.5m of reserves to balance the 2017/18 revenue budget. As a result of the increased funding requirement in addition to Government funding cuts, the Council currently faces a budget reduction target of £24.8m for 2018/19 with further cuts required in future years.

Therefore, Council resolves to:

- Make urgent representations to the Chancellor of the Exchequer outlining the Council's continuing struggle to meet its statutory requirements with the funding available, and request the release of adequate funds so that the Council can

- properly safeguard its children's services.
- Make representations to Robert Goodwill MP, the Minister of State for Children and Families, outlining the Council's continuing struggle to meet its statutory requirements with the funding available, requesting that the Minister lobbies the Chancellor of the Exchequer for adequate funds so that the Council can properly safeguard its children's services.
- To write to the Local Government Association expressing the Council's support for the organisation's lobbying for adequate funding for Children's Services.
- To write to the borough's three MPs asking that they continue to lobby government for adequate funding for the Council's children's services.

Motion 2

Councillor Moores to MOVE and Councillor Ball to SECOND:

This Council

- i. Recognises the importance of local action in coordinating and commissioning accessible and effective HIV testing to reach the undiagnosed and reduce late HIV diagnosis
- ii. Commits to strengthening its own provision of HIV testing services through working with local providers of Sexual Health Services, NHS partners, HIV charities and patient groups
- iii. Recognises that late HIV diagnosis is a Public Health Outcomes Indicator in the Public Health Outcomes Framework
- iv. Recognises the volume and quality of public health and local government guidelines and performance indicators designed to support local authority implementation and monitoring of appropriate and effective testing guidelines

The council further notes,

- i. That an estimated 101,200 people were living in the UK with HIV in 2015; 13% of people were undiagnosed and unaware of their condition. It is estimated that 984 people are currently living with undiagnosed HIV across Greater Manchester.
- ii. HIV testing is integral to the treatment and management of HIV. With an early diagnosis and put on a clear treatment pathway and guaranteed access to antiretroviral therapy (ART), people living with HIV can expect to have a near-normal life expectancy and live healthy and active lives.
- iii. Oldham's HIV testing coverage has significantly declined. The testing coverage rate for men has increased both regionally and nationally while Oldham's rate decreased slightly by 3.7 percentage points. Over the same period, there has been a sharp decrease in the testing coverage for women in Oldham particularly since 2013 while decreases regional or national level have been less severe. Testing coverage for Men who have Sex with Men (MSM) was similar to national rates.
- iv. Late diagnosis is the most important factor associated with HIV-related morbidity and mortality in the UK (BASHH 2008). There is an impact of late diagnosis on individual health, public health and health budgets. Late diagnosis increases the likelihood of the need for complex and expensive treatment and the risk of onward transmission to others. In 2015 39% of people were diagnosed with HIV at a late stage of infection (with a CD4 count <350 cells per mm³)
- v. The lifetime treatment cost of living with HIV is estimated to be around

- £360,000. Late diagnosis increases further the cost of HIV treatment by 50%.
- vi. Developing a Greater Manchester city-region approach to the eradication of HIV within a generation is an objective of the Greater Manchester Population Health Plan.

Recognising the weight of evidence in favour of expanding local HIV testing services, Oldham council resolves to:

- Work, with partners, towards attaining the Joint United Nations Programme on HIV/AIDS 90-90-90 targets;
90% of all people living with HIV will know their status
90% of all people living with HIV will receive sustained antiretroviral therapy (ART)
90% of all people living with HIV on ART will have durable viral suppression.
- Support the Greater Manchester (GM) city region approach to eradicating HIV within a generation.

Council further resolves to:

- Ask the Director of Public Health to provide a report outlining what needs to be done locally in the commissioning and provision of services in order to support the 90-90-90 targets and GMs ambition to eradicate HIV within a generation.
- Work with sexual health services to address the decline in HIV testing rates for men and women in the borough.
- Adopt the GM model to increase HIV testing and associated interventions.
- Support the provider of our Specialist Sexual Health Service to successfully implement the NHS England funded Pre-exposure prophylaxis (PrEP) HIV prevention programme. Pre-exposure prophylaxis, or PrEP, is a way for people who do not have HIV, but who are at substantial risk of HIV infection to reduce their risk of acquiring HIV.
- Promote the National HIV Testing Week which starts on the 18th November 2017

Motion 3

Councillor Ali to MOVE and Councillor Jacques to SECOND:

This Council notes with great concern that Greater Manchester Police's budget has been reduced by £180m since 2010, reducing nearly a quarter of its front-line officers and 1,000 support staff as government austerity budgets sought to reduce the cost of Britain's public services.

With 6,200 officers, reduced from 8,000 a decade ago, GMP is so stretched that officers from specialist divisions are being drafted in to help with community policing. Officers are being directed away from the Serious Crime Unit, which usually deals with robbery, kidnapping, and drug dealers.

In Oldham, 4,839 more crimes were reported per annum in 2017 than in 2011, an increase of 27%. This reflects the regional picture, with crime up across Greater Manchester by 13% in the same period. Oldham performs worse in 11 of the 17 categories identified by official police and crime statistics which include huge rises in violence (131%), shoplifting (75%) and public order offences (244%).

The Government has not protected police budgets as promised. Home Office Figures in England and Wales between September 2010 and September 2016 record that the number of police officers fell by 18,991, or 13%. The problem is compounded by

sickness absence rates. Nearly 2,500 officers - about 2% of the total workforce - were classified as being on long term sick leave, an 11.5% increase on 2015. Overall police budgets, excluding counter-terrorism grants, fell by 20% between 2010 and 2015 which is completely unsustainable.

This Council condemns these cuts in policing in the strongest possible terms threatening as they do the excellent policing we have in Oldham and putting at risk the safety and security of our local diverse community.

This Council resolves to:

- Instruct the Chief Executive to convey this Motion and the Council's strong concerns about these matters to the Mayor of Greater Manchester and the Home Secretary.
- Instruct the Chief Executive to write to the Home Secretary asking her to increase Police numbers in order to safeguard our residents and communities.

14 Notice of Opposition Business

(time limit 30 minutes)

Motion 1

Councillor Murphy to MOVE and Councillor Harkness to SECOND:

This Council notes, with great sadness, that:

- There is growing evidence that the use of acid and other corrosive substances as a weapon in violent attacks is increasing.
- Victims of these crimes are often left with life changing injuries as well as long-term psychological and emotional damage,
- Data collected by the National Police Chiefs' Council covering a six month period between November 2016 and April 2017 identified 408 attacks involving corrosive substances across 39 police forces. 21% of offenders were found to be 18 years or under.

Council welcomes:

- The recognition by the British Government that the law is currently unsatisfactory as the products are legal for anyone to purchase, but shops are required to report suspicious sales.
- The recent Home Office consultation on proposals to enact new legislation in which retailers will be committing a criminal offence if they sell products containing harmful corrosive substances in shops or on-line to persons under 18 and where a new offence will be created of possessing a corrosive substance in a public place.
- Proposals by other Councils to roll out voluntary schemes urging shopkeepers not to support sales of corrosive products which contain acid or ammonia to under 21 year olds in advance of future legislation.

This Council resolves to:

- Ask the Overview and Scrutiny Board, with the Trading Standards team and retailers' associations, to examine the merits and practicalities of introducing such a voluntary scheme in this borough in advance of new legislation, and to report back their findings to full Council.
- Ask the Chief Executive to write to the Borough's three Members of Parliament and the Mayor of Greater Manchester to request they make representations to Government ministers supporting the urgent introduction of new legislation to regulate

the sale of these substances and to outlaw under-age sales.

Motion 2

Councillor McCann to MOVE and Councillor Sykes to SECOND:

This Council notes that:

- The Government have recently announced that the Support for Mortgage Interest Scheme (or SMI), administered by the Department of Work and Pensions, will come to an end on 5 April 2018.
- Homeowners who are on a qualifying benefit for long enough can currently receive help towards the interest charges on a mortgage or eligible home improvement loan.
- From 6 April 2018, new and existing claimants will instead be offered SMI loans; there will be no transitional protection.
- If a loan is not accepted, SMI will end and claimants will start to accrue mortgage arrears, putting their home at risk.
- If the loan is accepted, homeowners will have to repay the loan, including accrued interest if there is sufficient equity, once the property is sold or ownership is transferred.
- The Department for Work and Pensions has estimated that of the 140,000 households currently receiving SMI around 50% are of pension age.

Council is concerned that:

- Such claimants will end up being in further debt should they choose to participate in the new scheme.
- Other claimants who do not take up the loan may find themselves in mortgage arrears and be evicted.
- There is no transitional protection scheme for existing claimants.
- As claimants fall into more debt, or are faced with homelessness, they will make a greater call on Council services and those provided by partner agencies (such as the Oldham Food Bank) placing these under greater strain.

Council believes that the proposals are grossly unfair as:

- Tenants living in social or private rented housing can receive housing benefit payments that are greater than those made to homeowners through SMI.
- Existing claimants are immediately affected without being offered access to transitional protection.
- Older homeowners with an interest-only mortgage will be hardest hit.

Council resolves to:

- Ask the Chief Executive to write to the Minister responsible outlining our concerns and objections, and to our three local MPs asking them to make representations on this matter.
- Ask the Cabinet Member responsible to ask officers to draw up a briefing paper for Councillors identifying what the impact of these changes will be in Oldham and what actions can be taken by the Council and its partners to mitigate them.

Motion 3

Councillor Gloster to MOVE and Councillor Turner to SECOND:

Council notes with grave concern that children's Halloween and other seasonal / themed party costumes are classed in law as 'toys' and are not subject to the rigorous standards of fire retardancy required of other children's clothing.

Tragically this leads to unnecessary deaths or injuries to children when these flammable items are exposed to heat.

Council notes that the British Retail Consortium has just introduced voluntary guidelines for manufacturers, to reduce the speed at which these costumes will burn, but these remain voluntary guidelines and regrettably they do not require manufacturers to make such costumes fire-proof.

Council welcomes the work done by officers of the Greater Manchester Fire and Rescue Service to raise public awareness of the risks and supports the aspiration of the Association of Chief Fire Officers that such costumes should be reclassified as 'clothing'.

Council resolves to ask the Chief Executive to write to the relevant Government Minister and to the three MPs representing this Borough asking them to support the urgent introduction of the necessary legislation or regulations to bring this about to prevent any further needless deaths and injuries of this nature.

- 15 To note the Minutes of the following Partnership meetings and the relevant a spokespersons to respond to questions from Members (Pages 55 - 74)

(time limit 7 minutes)

Unity Partnership Board	27 th June 2017
MioCare Group	31 st July 2017
Health and Wellbeing Board	27 th June 2017

- 15 To note the Minutes of the following Joint Authority meetings and the relevant b spokespersons to respond to questions from Members (Pages 75 - 130)

(time limit 8 minutes):-

Greater Manchester Waste Disposal Authority	31 st August 2017 8 th September 2017 21 st September 2017
Police and Crime Panel	5 th June 2017
Greater Manchester Combined Authority (GMCA)	29 th September 2017
Transport for Greater Manchester	15 th September 2017
National Peak Park Authority	7 th July 2017 (AGM)

- 16 Update on Actions from Council (Pages 131 - 182)
- 17 Youth Justice Strategic Plan (Pages 183 - 214)
- 18 Parliamentary Boundary Review 2018 (Pages 215 - 294)
Due to the size of the appendix 2 to this report, hard copies will be made available for

inspection at the Civic Centre. Copies can be obtained at Access Oldham, Rochdale Road Reception and the Member Group Rooms

19 District Plans and Spending Guidance (Pages 295 - 336)

NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.

A handwritten signature in black ink that reads "Carolyn Wilkins". The signature is written in a cursive style with a large initial 'C'.

**Carolyn Wilkins
Chief Executive**

PROCEDURE FOR NOTICE OF MOTIONS
NO AMENDMENT

MOTION – Mover of the Motion to MOVE



MOTION – Secunder of the Motion to SECOND – May reserve right to speak



DEBATE ON THE MOTION: Include Timings



MOVER of Motion – Right of Reply



VOTE – For/Against/Abstain



Declare outcome of the VOTE

RULE ON TIMINGS

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

WITH AMENDMENT

